

Message Text

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ACTION OES-02

INFO OCT-01 SS-14 ISO-00 IO-03 EB-03 INR-05 CIAE-00 NSC-05

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INFO ERDA WASHDC

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AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY TOKYO

AMEMBASSY BRASILIA

AMEMBASSY NEW DELHI

USMISSION IAEA VIENNA

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LIMDIS

DEPT PASS IO/SCT

FROM USDEL IAEA

EO 11652: GDS

TAGS: IAEA, AORG, OCON, PARM, TECH, UR

SUBJ: IAEA 20TH GENERAL CONFERENCE: CONSULTATION WITH SOVIET DEL

REF: RIO DE JANEIRO 3621

1. SUMMARY: MOROKHOV, DURING CONSULTATION WITH USDEL PRESSED
VERY HARD ON DESIREABILITY OF SUPPLIERS AGREEING ON FULL FUEL
CYCLE SAFEGUARDS AS CONDITION OF SUPPLY AND RAISED QUESTION OF
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JOINT PRESSURE ON FRANCE AND FRG TO GET THEM TO ACCEPT THIS

POLICY; WHILE ACCEPTING VALUE OF PLUTONIUM MANAGEMENT AND MULTINATIONAL FUEL CYCLE CENTER CONCEPTS, STRESSED PRACTICAL DIFFICULTIES OF IMPLEMENTATION; AND INDICATED APPARENTLY HELPFUL POSITION RE EXCLUDING SUBSTITUTION ASPECTS OF SAFEGUARDS ON HEAVY WATER TO BE SUPPLIED TO INDIA (TO BE REPORTED SEPTTEL). END SUMMARY

2. IN FOLLOW-UP TO MOROKHOV-SEAMANS DISCUSSION (REFTEL), MEMBERS OF USDEL (KRATZER, IRVING, TAPE, SIEVERING, BORIGHT, LABOWITZ) MET WITH SOVIETS (MOROKHOV, TIMERBAEV, BELOV, ISSAEV, MISHARIN) TO REVIEW SUPPLIER AND OTHER ISSUES.

3. MOROKHOV SAID THERE WAS CLEAR UNDERSTANDING THAT OCT. SUPPLIERS WORKING GROUP MEETING IS TO BE AT SAME LEVEL AS MAIN MEETINGS (HE AND TIMERBAEV WILL ATTEND) AND THAT MEETING COULD INCLUDE SUBJECTS SUCH AS GENERAL DISCUSSION AND PREPARATION FOR NOVEMBER MEETING. USDEL SAID THEY HAD NOT UNDERSTOOD THERE WAS CLEAR AGREEMENT ON THESE POINTS BUT WOULD TAKE SOVIET VIEWS INTO ACCOUNT IN OUR PLANNING, AND SUGGESTED SOVIETS CHECK THEIR UNDERSTANDING ON THESE POINTS WITH CANADIANS.

4. SUBSTANTIVELY, MOROKHOV SAID CLEARLY CENTRAL ISSUE IS AGREEMENT IN NOVEMBER ON FULL FUEL CYCLE SAFEGUARDS (FFCS). HE PRESSED VERY HARD ON THIS POINT, RETURNING TO IT REPEATEDLY DURING DISCUSSION FOR EXAMPLE SAYING THAT IF THERE WERE AGREEMENT ON FFCS, PROBLEM OF TRYING TO GET SAFEGUARDS ON RAPPI THROUGH HEAVY WATER SUPPLY TO RAPIII WOULD NOT ARISE. SAYING AGREEMENT OF ALL SUPPLIERS ON THIS POINT WAS INDISPENSABLE, HE ASKED WHAT US FELT WAS PROSPECT OF GAINING AGREEMENT OF FRANCE AND FRG, WHO HE SAID HAD NEVER CLEARLY STATED A POSITION ON THE ISSUE. HE COMPLAINED ABOUT RECENT DEALS (E.G. FRG/BRAZIL, FRANCE/PAKISTAN) AND NOTED THAT US HAD BEEN VERY EFFECTIVE IN GETTING SUPPLIERS TO ACCEPT FRG/BRAZIL/IAEA SAFEGUARDS AGREEMENT. MOROKHOV WENT ON TO STATE VIEW THAT WE HAVE BEEN WASTING TIME, AND THAT US AND SOVIETS WILL FOR A LIMITED TIME HAVE SUBSTANTIAL LEVERAGE ON FRG AND FRANCE THROUGH FUEL SUPPLY. HE FELT THAT US EMPHASIS ON OTHER ISSUES (PLUTONIUM MANAGEMENT AND MULTINATIONAL CENTERS) ALLOWED FRG AND FRANCE TO DODGE THE MAIN QUESTION.

5. KRATZER REVIEWED US VIEWS, INCLUDING AGREEMENT THAT FFCS IS IMPORTANT BUT THAT OTHER RESTRAINTS WERE ALSO VERY IMPORTANT
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SINCE IN SOME CASES, EVEN WITH FFCS, WE OPPOSED PRESENCE OF REPROCESSING PLANTS AND SEPARATED PLUTONIUM. RE PRESSURE ON FRG AND FRANCE, KRATZER DOUBTED ULTIMATE EFFECTIVENESS OF SUCH TACTICS, AND POINTED OUT POLICIES OF BOTH FRANCE AND FRG EVOLVING IN HELPFUL DIRECTION.

6. RE MULTINATIONAL FUEL CYCLE CENTERS, MOROKHOV FELT THAT IMPLEMENTATION WOULD BE VERY DIFFICULT, SAYING EVEN GROUP WITHOUT

POLITICAL PROBLEMS (SWEDEN, FINLAND, DENMARK, SWITZERLAND, AUSTRIA) IDENTIFIED MANY PRACTICAL TECHNICAL AND ECONOMIC PROBLEMS.

RE PLUTONIUM STORAGE, MOROKHOV FELT PROBLEMS WERE EVEN GREATER, PARTICULARLY REGARDING COSTS. FINALLY, HE ADDED THAT FOR SPENT FUEL, WHICH HE SAID POSES LITTLE PROLIFERATION PROBLEM, COST WOULD BE VERY HIGH, CITING DATA COLLECTED BY PUSHKOV IN VIENNA. HE SAID PLUTONIUM STORAGE SHOULD BE PURSUED IN CONTEXT OF MULTINATIONAL CENTERS. HOWEVER, MOROKHOV SAID HE RECOGNIZED POTENTIAL VALUE OF THESE CONCEPTS AND SAID SOVIETS WOULD OF COURSE CONTINUE TO SUPPORT THEM. WITH REGARD TO EASTERN EUROPE BOTH OF THESE CONCEPTS WERE ALREADY BEING IMPLEMENTED.

7. KRATZER RESPONDED WITH US REASONING AS TO ROLE OF MULTINATIONAL CENTERS, STRESSING THAT US NEITHER MINIMIZED PROBLEMS NOR NECESSARILY DESIRED RAPID IMPLEMENTATION OF SUCH CENTERS, BUT WANTED TO POSE SOME EVENTUAL ALTERNATIVE TO EARLY IMPLEMENTATION OF NATIONAL REPROCESSING EFFORTS. HE ARGUED THAT IAEA STORAGE OF SPENT FUEL WAS BEST SITUATION, RECOGNIZED DIFFICULTIES INCLUDING TRANSPORTATION COSTS, AND AGREED THAT STORAGE SITES MIGHT HAVE TO BE CLOSELY RELATED TO POTENTIAL ULTIMATE REPROCESSING SITES SUCH AS MULTINATIONAL CENTERS.

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